

# الفساد الاداري وامكانيات الاصلاح الاقتصادي

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29 تشرين الأول 2007  
عمان- الاردن

# الفساد الاداري وامكانيات الاصلاح الاقتصادي

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## اولا: الفساد الاداري : المفهوم ، العوامل المحفزة وابرز

### مظاهره

#### 1- مفهوم الفساد الاداري :

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(<sup>(1)</sup>  
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-3  
-4  
)  
(  
(UNDP)  
(authority) (public power) )  
(<sup>(2)</sup>  
(<sup>(3)</sup>)

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(1) V.Tanzi , Hamid Dawoodi : “Corruption. Public Investment and Growth”, IMF working paper/wp/97/139, Washington D.C, October, 1997, P.1.

" : (2)

.9 1998

" : (3)

(1)

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. 4 2001

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(1)

(1)

## 2- العوامل السياسية والاقتصادية المحفزة للفساد الادراي:

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### أ – العوامل السياسية :

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(1) " : .10

(2) :

2004 .247

(1)

(2)

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(3)

.274 2004

":

2005

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2004

.9

" :

"

.128

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(1)

(2)

(3)

(1)

2004

) [ ]

(

35-15

(2) 700

" " : \_\_\_\_\_ (1)

.35 1997 (3)

(2) Transparency International : "The Coalition Against Corruption" ,  
Media contact, Berlin, March. 2004, p3.  
[www.transparency.org](http://www.transparency.org)



ب - العوامل الاقتصادية :

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1- العوامل الداخلية :

(1)

(2)

(3)

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" ; (1)

66-65 2000 "

(2) H.Broadman , F.Recanatini : "Seeds of corruption : Do market Institutions matter?" World Bank, working paper (S2368), Washington. D.C, June, 2000, P.6.

.15 " ; (3)

(1)

10

## 2- العوامل الخارجية :

(2) :

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(1)

" :

.685 1990

" :

.601 1980

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(2)

.29 2003

2003

(1)

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1998

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" :

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(1)

.13

(1)  
2003

(Bribe payers index- BPI)

2003

400

(2)

309

:

" :

(1)

"

.103 2004

(2) Transparency International : "Ten Years fighting corruption" , Media contact, Berlin, 2003, P.3.  
[www.transparency.org](http://www.transparency.org)

### 3- أبرز مظاهر الفساد الإداري :

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(1)

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- (Bribery) :

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(1) " :

2004 4-3

[www.syrianeconomy.org](http://www.syrianeconomy.org)

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( )<sup>(1)</sup>  
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<sup>(1)</sup>[

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<sup>(2)</sup>[

]

(CPI)-(Corruption perceptions index) ( )

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(10)

(5)

2003

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4.9)

(

(1.4 1.9 2.2 2.4 2.6 2.8 3.3 3.4 3.9 4.6

<sup>(3)</sup>.

(133)

116

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. (188)

(1)

. (42)

(2)

(3) Transparency International : “Ten years fighting corruption” , Op.Cit, P.5-6



(146)

(60) 2004

(3)

(1) (2.1)

(130)

**(Nepotism)**

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( )

(2)

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(3)

(1) Johan Graf: "Corruption Perceptions index 2004" , Transparency International, Global corruption Report 2004, Berlin, 2005, P.235.

.250 " " : (2)

"2004-1952 " : (3)

.784 2004

(Parochial corruption)

(1)

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(2)

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:

(3)[

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(4)[

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(1)

.33 1983

.256

(2)

. (26)

(3)

. (34)

(4)

## 4 - الفساد الاداري في العراق :

(2003 1991)  
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-3

": . (1)

46 2005

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2 2005

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-4

-5

(1500)

(1)

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(1) Transparency International : “The Coalition Against Corruption: Iraqi ministers on graft charges” , Press Release, October 2005, [Www.transparency.Org](http://www.transparency.org).

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(1)

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(9)  
(1483)

2005

(12)

(618203)

2004

(69)

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## ثالثاً: الجدلية القائمة بين الإصلاح الاقتصادي والفساد الإداري

1- الفساد في المؤسسات يقوض نجاح برامج الإصلاح الاقتصادي :

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%20

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. 14

. 20

.163

2001

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(1)

(2)

(3)



(Crony Capitalism)

-2

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-3

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"

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(1)

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(1)

.76-75 1997

(1)

.<sup>(2)</sup>( )

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" : . (1)

.9 2004 31

" : - (2)

.73 2003

(1)

(IMD)

(WEF)

( )

(1)

(2)

2004

(\*) (9.7)

(\*\*)

(5.9)

. 5

2003

108

":

(1)

. 6

2002

API/WPS0302

":

(2)

(7)

(\*)

(10)

(0)

(\*\*)

(1)

2004

(4)	(104) (3)	(2)	(142) (1)	
5.95	1	9.7	1	
5.82	2	7.5	10	
5.72	3	9.2	6	
5.69	4	5.6	35	
5.66	5	9.5	3	
5.56	6	8.9	8	
5.56	7	9.3	5	
5.49	8	9.1	7	
5.48	9	6.9	24	
5.44	10	9.5	4	

.2004

: (2-1) :

:(4-3)

2004

[www.iaigc.org](http://www.iaigc.org)

2004

(2)

(1.7)

(2.5)

(2)

**2004**

	(104)		(142)	
(4)	(3)	(2)	(1)	
3.12	95	2.7	100	
3.11	96	3.1	85	
3.10	97	2.3	116	
3.09	98	2.2	122	
3.03	99	2.3	121	
2.99	100	1.9	141	
2.93	101	2.3	115	
2.84	102	1.5	145	
2.72	103	2.0	133	
2.50	104	1.7	142	

.2004

: (2-1) :

:(4-3)

2004

[www.iaigc.org](http://www.iaigc.org)

(Paolo Mauro)

%0.5

%5

(1)

2- مخاطر برامج الاصلاح الاقتصادي على تفعيل الفساد :

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(1) Paolo Mauro : “Corruption and growth” , Quarterly Journal of Economics, v.110 , 1996, P.705.  
[www.Blackwell-synergy.Com/servlef.useragent](http://www.Blackwell-synergy.Com/servlef.useragent)

(1)

(%35)

(2)

%60

(3)

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" :

(1)

.79

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" :

(2)

"

47 1998

(3) CIPE: "Privatizing state – owned companies", Economic Reform, Prosperity Papers. No.3, Center for International Private Enterprise, 2005 ,P.3

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(1)

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## رابعاً: في ابرز المحاور الفاعلة لمكافحة الفساد الاداري وتحديدا في العراق

### 1- تأثير التحويلات الدولية والحكم الصالح :

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: 2003 .16

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:"  
136

.6 2004

-5

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(1)

.11-8

2- السياسات الفاعلة في مكافحة الفساد الاداري :  
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(1)

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"

.37 1995

":

.7 1999

"

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( )

- 2

(1)

(Kopits and Craig)

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(1) Toby Mender : “ Freedom of Information Legislation : progress, concerns and standards”, Global corruption Report 2003, Transparency International, Berlin, 2003, P.16

(1)

2001

(2)

(68)

-3

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" : " : (1)  
 .7 2005 (12)

" : (2)

.2001

"2001

(1)

أ-

ب-

ت-

( )

1975

(2)

The Foreign Corrupt Practices Act

1977

1996

" : " : - (1)

.316-313

.48 " : " : (2)

1997 (1)  
(OECD)

(UN Convention Against Corruption)2003  
(2)

(%12.3) 1980 (%0.6)  
2003  
(3)2004 (18)

( )

" : (1)

.7 2003  
" : (2)

2004

.2-1 2004 " : .545 (3)



### 3- مكافحة الفساد الاداري في العراق:

2003

(57.55)

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-1

-2

-3

( )

( )

		:	.1
	"	":	.2
		.1997	
2004	"	":	.3
		<a href="http://www.albankaldawle.org">www.albankaldawle.org</a>	
		":	.4
		.2001	"2001
	:	":	.5
		"	
		. 1998	
		":	.6
		.2000	"
	:	":	.7
		.2003	"
"		":	.8
		.1999	
:			.9
		<a href="http://www.iamb.info.org">www.iamb.info.org</a>	.10
		<a href="http://www.iaigc.org">www.iaigc.org</a> 2004	
"		":	.11
		.1995	
	":		.12
.2005	2004	"	
	"	":	.13
	.1998		
	"	":	.14
.1997	(3)		

"	" :	.15
.2004	31	.16
"	" :	.17
.2004	:	.197
"	" :	.18
.2003	" :	.19
:	.1980	.20
. 2001	- "	.21
(57.55)	" :	.22
www.CPA-Iraq.org 2004	" :	.23
"	" :	.24
.2003	" :	.25
"	" :	.26
. 2001	" :	.27
:	" :	.28
309	"	.29
	.2004	.30
"	" :	.31
. 2005	"	.32
1990	" :	.33
"	" :	.34
.2004	" :	.35
"	" :	.36
.2002	API/WPS0302	.37
"	" :	.38
. 2003	108	.39
"	" :	.40
.1998	.	.41

	"	":	.31
	.2003		
	"2004-1952	":	.32
	.2004		
	"	:	":
	.2004	136	.33
	"	":	.34
	.2004		
2	2005	"	":
		www.transparency.org	.35
	"	":	.36
	. www.transparency.org		.2005
	"	":	.37
		.1983	
	"	":	.38
	.2003		34
(12)	"	:	":
	.2005		.39
	"	":	.40
	.2004		

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1. CIPE: "Privatizing state – owned companies", Economic Reform, Prosperity Papers. No.3, Center for International Private Enterprise, 2005
  2. H.Broadman , F.Recanatini : "Seeds of corruption : Do market Institutions matter?" World Bank, working paper (S2368), Washington. D.C, June, 2000
  3. Johan Graf: "Corruption Perceptions index 2004", Transparency International, Global corruption Report 2004, Berlin, 2005

4. Paolo Mauro: "Corruption and growth" , Quarterly Journal of Economics, v.110 , 1996,  
[www.Blackwell-synergy.Com/servlef.useragent](http://www.Blackwell-synergy.Com/servlef.useragent)
5. Transparency International: "The Coalition Against Corruption" , Media contact, Berlin, March. 2004  
[www.transparency.org](http://www.transparency.org)
6. Transparency International: "Ten Years fighting corruption" , Media contact, Berlin, 2003  
[www.transparency.org](http://www.transparency.org)
7. Transparency International: "The Coalition against corruption: Iraqi ministers on graft charges", Press Release, October 2005,  
[www.transparency.Org](http://www.transparency.Org).
8. Toby Mender: "Freedom of Information Legislation: progress, concerns and standards", Global corruption Report 2003, Transparency International, Berlin, 2003
9. V.Tanzi , Hamid Dawoodi : "Corruption. Public Investment and Growth", IMF working paper/wp/97/139, Washington D.C, October, 1997

